



## Domestic Spending Must Be Adequate To Serve Growing Needs

During the past eight years as the population has increased and more children and families have fallen into poverty, government spending on programs that directly help those in need failed to keep pace. From 2001 to 2007, the number of people in poverty rose from 32.9 million to 37.3 million, an increase of more than 13 percent. The share of Americans living in poverty rose from 11.3 percent to 12.5 percent. However, funding for domestic discretionary programs (those needing annual appropriations by Congress) rose just 9 percent between fiscal years 2001 and 2009. Even this gain overstates the funding available to assist low-income families, since domestic discretionary programs include transportation, medical research, and many other programs in addition to services more directly targeted to low-income families such as child care, subsidized housing, job training, child welfare services, and K-12 education funding. By contrast, military spending has grown 39 percent over the same period, not even counting the cost of the Iraq and Afghanistan wars.

As the recession worsens and the number of people in poverty grows more rapidly, it is imperative that funding for human needs programs does not fall further behind. If the unemployment rate reaches 9 percent, another 7.5 to 10.3 million Americans could become poor, according to an analysis by the Center on Budget and Policy Priorities. As it considers its fiscal year 2010 Budget Resolution, Congress has an opportunity to correct the imbalance and help the growing numbers of families who have lost jobs and are desperately struggling to make ends meet. **The Budget Resolution must include enough funding for domestic discretionary programs to cover investments in education, training, health, housing, and other services to sustain efforts to recover from the recession and to protect families from the multiple stresses inflicted when times are hard.**

The attached new data, compiled by the Coalition on Human Needs (CHN), paints a clear picture of where funding has lagged during the past four years and where the need is most dire. CHN examined funding levels from fiscal year 2005 to fiscal year 2009 for 99 human needs programs. It found that just 22 had increases above inflation and that funding was cut for all the rest.

The following programs are examples of services that did not receive funding increases adequate to keep up with inflation and the rise in poverty rates over the past four years, many of which were also not included in the American Recovery and Reinvestment Act.

- Adult and Youth Job Training were cut 12 and 15 percent, respectively. These services were temporarily increased in the recovery legislation but flat-funded again in the FY09 omnibus bill.
- The Maternal and Child Health Block Grant, which provides access to quality care and helps reduce infant mortality rate, saw funding shrink 17 percent in inflation-adjusted dollars.
- Head Start and Child Care lost 6 and 8 percent, respectively. The temporary increases provided to these programs in the recovery bill are very important but still do not come close to meeting the need.
- Funding for Healthy Start, which provides services to reduce infant mortality in 96 communities, was also reduced by 17 percent.
- The Substance Abuse Prevention and Treatment block grant lost 5 percent of funding. Other treatment programs shrank 10 percent and prevention programs fell 9 percent.
- Funding for the Center for Mental Health Services shrank 3 percent, with children's mental health programs losing 7 percent.
- Funding for many child welfare services and child abuse prevention programs decreased by 12 percent or more in inflation-adjusted dollars, even though the number of children who are abused or neglected rises in hard economic times and state budget gaps make it hard for them to respond.

**FY 2009 Omnibus Human Needs Funding: Most Services Have Not Recovered from Years of Cuts**  
**Selected Human Needs Appropriations: FY 2005, FY 2008, FY 2009**

Coalition on Human Needs (March 2009)

In thousands of dollars. Does not include American Recovery and Reinvestment Act funding.

|   | FY05<br>(Includes .8%<br>reduction) | FY05<br>(January 2009<br>dollars) <sup>1</sup> | FY08      | Omnibus<br>FY 2009 <sup>2</sup> | FY08 to<br>FY09<br>Difference | FY05 to<br>FY09<br>Difference | % Change<br>FY05 to<br>FY09 |
|---|-------------------------------------|--|-----------|---------------------------------|-------------------------------|-------------------------------|-----------------------------|
| <b>JOB TRAINING AND EMPLOYMENT SERVICES</b>         |                                     |  |           |                                 |                               |                               |                             |
| Adult Training (WIA)                                | 889,498                             | 984,407  | 861,540   | 861,540                         | 0                             | -122,867                      | -12%                        |
| Youth Training (WIA)                                | 986,288                             | 1,091,525                                      | 924,069   | 924,069                         | 0                             | -167,456                      | -15%                        |
| Dislocated Worker Assistance                        | 1,466,714                           | 1,623,212                                      | 1,464,707 | 1,466,891                       | 2,184                         | -156,321                      | -10%                        |
| Employment Service- National and States             | 845,568                             | 935,790  | 723,003   | 724,445                         | 1,442                         | -211,345                      | -23%                        |
| Community Service Employment for Older Americans    | 436,678                             | 483,272  | 521,675   | 571,925                         | 50,250                        | 88,653                        | 18%                         |
| Migrant and Seasonal Farmworkers                    | 76,259                              | 84,396   | 79,668    | 82,620                          | 2,952                         | -1,776                        | -2%                         |
| Responsible Reintegration of Youthful Offenders     | 49,600                              | 54,892   | 0         | 0                               | 0                             | -54,892                       | -100%                       |
| Prisoner Re-entry                                   | 19,840                              | 21,957   | 0         | 0                               | 0                             | -21,957                       | -100%                       |
| Veterans Employment and Training                    | 224,000                             | 247,901  | 228,096   | 239,439                         | 11,343                        | -8,462                        | -3%                         |
| Office of Disability Employment Policy              | 47,000                              | 52,015   | 26,679    | 26,679                          | 0                             | -25,336                       | -49%                        |
| Reintegration of Ex-Offenders <sup>3</sup>          | 69,440                              | 76,849   | 73,493    | 108,493                         | 35,000                        | 31,644                        | 41%                         |
| Office of Job Corps                                 | 1,544,951                           | 1,709,797                                      | 1,610,506 | 1,683,938                       | 73,432                        | -25,859                       | -2%                         |
| Youth Build   | 61,500                              | 68,062   | 58,952    | 70,000                          | 11,048                        | 1,938                         | 3%                          |
| <b>HEALTH</b>                                       |                                     |  |           |                                 |                               |                               |                             |
| Community Health Centers                            | 1,734,393                           | 1,919,453                                      | 2,065,022 | 2,190,022                       | 125,000                       | 270,569                       | 14%                         |
| National Health Service Corps                       | 131,000                             | 144,978  | 123,477   | 134,966                         | 11,489                        | -10,012                       | -7%                         |
| Maternal & Child Health Block Grant                 | 723,978                             | 801,226  | 659,255   | 662,121                         | 2,866                         | -139,105                      | -17%                        |
| Healthy Start                                       | 102,548                             | 113,490  | 99,744    | 102,372                         | 2,628                         | -11,118                       | -10%                        |
| Children's Hospital Grad. Medical Education         | 301,000                             | 333,117  | 301,646   | 310,000                         | 8,354                         | -23,117                       | -7%                         |
| Preventive Health and Health Svcs Block Grant (CDC) | 119,000                             | 131,697  | 97,270    | 102,000                         | 4,730                         | -29,697                       | -23%                        |
| Ryan White AIDS Program- Comprehensive Care         | 1,121,836                           | 1,241,536                                      | 1,195,248 | 1,223,791                       | 28,543                        | -17,745                       | -1%                         |
| Ryan White Emergency Assistance                     | 610,094                             | 675,191  | 627,149   | 663,082                         | 35,933                        | -12,109                       | -2%                         |
| Title X- Family Planning                            | 285,800                             | 316,295  | 299,981   | 307,491                         | 7,510                         | -8,804                        | -3%                         |
| Rural Health Programs                               | 145,000                             | 160,472  | 136,175   | 148,904                         | 12,729                        | -11,568                       | -7%                         |
| Nurse Education                                     | 151,000                             | 167,112  | 156,046   | 171,031                         | 14,985                        | 3,919                         | 2%                          |
| Minority HIV/AIDS                                   | 52,000                              | 57,548   | 50,984    | 51,891                          | 907                           | -5,657                        | -10%                        |
| Universal Newborn Hearing                           | 13,000                              | 14,387   | 11,790    | 19,000                          | 7,210                         | 4,613                         | 32%                         |
| Emergency Medical Services for Children             | 19,840                              | 21,957   | 19,454    | 20,000                          | 546                           | -1,957                        | -9%                         |
| <b>MENTAL HEALTH</b>                                |                                     |  |           |                                 |                               |                               |                             |
| Center for Mental Health- program level             | 901,000                             | 997,137  | 910,506   | 969,152                         | 58,646                        | -27,985                       | -3%                         |
| Programs of Regional & National Significance        | 274,432                             | 303,714  | 299,279   | 344,438                         | 45,159                        | 40,724                        | 13%                         |
| Mental Health Performance Partnership Block Grant   | 432,581                             | 478,737  | 420,774   | 420,774                         | 0                             | -57,963                       | -12%                        |
| Children's Mental Health                            | 105,000                             | 116,204  | 102,260   | 108,373                         | 6,113                         | -7,831                        | -7%                         |
| PATH Grants to States for the Homeless              | 55,000                              | 60,869   | 53,313    | 59,687                          | 6,374                         | -1,182                        | -2%                         |

|  | FY05<br>(Includes .8%<br>reduction) | FY05<br>(January 2009<br>dollars) <sup>1</sup> | FY08      | Omnibus<br>FY 2009 <sup>2</sup> | FY08 to<br>FY09<br>Difference | FY05 to<br>FY09<br>Difference | % Change<br>FY05 to<br>FY09 |
|--|-------------------------------------|--|-----------|---------------------------------|-------------------------------|-------------------------------|-----------------------------|
| <b>SUBSTANCE ABUSE</b>                                   |                                     |  |           |                                 |                               |                               |                             |
| Treatment Programs of Reg. & Nat'l Significance          | 418,066                             | 462,674  | 399,844   | 414,342                         | 14,498                        | -48,332                       | -10%                        |
| Substance Abuse Prevention & Treatment Block Grant       | 1,696,355                           | 1,877,356                                      | 1,758,728 | 1,778,591                       | 19,863                        | -98,765                       | -5%                         |
| Substance Abuse Prevention Programs of Reg. & Nat'l S    | 198,725                             | 219,929  | 194,120   | 201,003                         | 6,883                         | -18,926                       | -9%                         |
|  |                                     |  |           |                                 |                               |                               |                             |
|  |                                     |  |           |                                 |                               |                               |                             |
| <b>CHILD WELFARE SERVICES</b>                            |                                     |  |           |                                 |                               |                               |                             |
| Child Welfare Services                                   | 289,650                             | 320,556  | 281,744   | 281,744                         | 0                             | -38,812                       | -12%                        |
| Child Welfare Training                                   | 7,410                               | 8,201  | 7,207     | 7,207                           | 0                             | -994                          | -12%                        |
| CAPTA Child Protective Services State Grants             | 27,280                              | 30,191   | 26,535    | 26,535                          | 0                             | -3,656                        | -12%                        |
| CAPTA Child Abuse Discretionary Grants                   | 31,656                              | 35,034   | 37,135    | 41,757                          | 4,622                         | 6,723                         | 19%                         |
| CAPTA Community Grants for Protection of Abuse & Neg     | 42,859                              | 47,432   | 41,689    | 41,689                          | 0                             | -5,743                        | -12%                        |
| CAPTA state, discretionary and community grants- total   | 101,795                             | 112,657  | 105,359   | 109,981                         | 4,622                         | -2,676                        | -2%                         |
| Adoption Opportunities                                   | 27,124                              | 30,018   | 26,379    | 26,379                          | 0                             | -3,639                        | -12%                        |
| Adoption Incentive Grants                                | 31,846                              | 35,244   | 4,323     | 36,500                          | 32,177                        | 1,256                         | 4%                          |
| Social Service & Income Maintenance Research             | 31,971                              | 35,382   | 21,194    | 20,260                          | -934                          | -15,122                       | -43%                        |
| Promoting Safe and Stable Families (discretionary funds) | 98,500                              | 109,010  | 63,311    | 63,311                          | 0                             | -45,699                       | -42%                        |
| Mentoring Children of Prisoners                          | 49,600                              | 54,892   | 48,628    | 49,314                          | 686                           | -5,578                        | -10%                        |
| Compassion Capital Fund                                  | 54,560                              | 60,382   | 52,688    | 47,688                          | -5,000                        | -12,694                       | -21%                        |
| Consolidated Runaway, Homeless Youth Program             | 0                                   | 0  | 96,128    | 97,234                          | 1,106                         | 97,234                        |                             |
| Prevention Grants to Reduce Abuse of Runaway Youth       | 0                                   | 0  | 17,221    | 17,721                          | 500                           | 17,721                        |                             |
| Consolidated youth prog. And prevention grants- total    | 0                                   | 0  | 113,349   | 114,955                         | 1,606                         | 114,955                       |                             |
| Independent Living Training Vouchers                     | 47,000                              | 52,015   | 45,351    | 45,351                          | 0                             | -6,664                        | -13%                        |
| Abandoned Infants Assistance                             | 11,955                              | 13,231   | 11,628    | 11,628                          | 0                             | -1,603                        | -12%                        |
|  |                                     |  |           |                                 |                               |                               |                             |
|  |                                     |  |           |                                 |                               |                               |                             |
| <b>COMMUNITY SERVICES</b>                                |                                     |  |           |                                 |                               |                               |                             |
| Community Services Block Grant                           | 636,799                             | 704,745  | 693,127   | 746,000                         | 52,873                        | 41,255                        | 6%                          |
| Job Oppty's for Low-Income Individuals                   | 0                                   | 0  | 5,288     | 5,288                           | 0                             | 5,288                         |                             |
| Rural Community Facilities                               | 7,241                               | 8,014  | 7,860     | 10,000                          | 2,140                         | 1,986                         | 25%                         |
| Family Violence/Battered Women's Shelters                | 125,700                             | 139,112  | 122,552   | 127,776                         | 5,224                         | -11,336                       | -8%                         |
| Low Income Home Energy Assistance (LIHEAP)- formula      | 1,884,800                           | 2,085,908                                      | 1,980,000 | 4,509,672                       | 2,529,672                     | 2,423,764                     | 116%                        |
| Low Income Home Energy Assistance (LIHEAP)- conting      | 297,600                             | 329,354  | 340,328   | 590,328                         | 250,000                       | 260,974                       | 79%                         |
| Low Income Energy Assistance -total                      | 2,182,400                           | 2,415,262                                      | 2,570,328 | 5,100,000                       | 2,529,672                     | 2,684,738                     | 111%                        |
| Weatherization Assistance Program                        | 228,100                             | 252,438  | 227,200   | 200,000                         | -27,200                       | -52,438                       | -21%                        |
| Refugee and Entrant Assistance- total                    | 485,000                             | 536,750  | 655,631   | 633,442                         | -22,189                       | 96,693                        | 18%                         |
| Title XX (Social Services Block Grant)                   | 1,700,000                           | 1,881,390                                      | 1,700,000 | 1,700,000                       | 0                             | -181,390                      | -10%                        |

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|--|-------------------------------------|--|------------|---------------------------------|-------------------------------|-------------------------------|-----------------------------|
| <b>JUVENILE JUSTICE</b>                                |                                     |  |            |                                 |                               |                               |                             |
| Title II State Formula Grants                          | 83,300                              | 92,188   | 74,300     | 74,500                          | 200                           | -17,688                       | -19%                        |
| Title V Local Delinquency Prevention                   | 79,400                              | 87,872   | 61,100     | 65,000                          | 3,900                         | -22,872                       | -26%                        |
| Juvenile Accountability Block Grant (JABG)             | 54,600                              | 60,426   | 51,700     | 55,000                          | 3,300                         | -5,426                        | -9%                         |
| Mentoring Programs                                     | 14,900                              | 16,490   | 70,000     | 80,000                          | 10,000                        | 63,510                        | 385%                        |
| <b>EARLY CHILDHOOD</b>                                 |                                     |  |            |                                 |                               |                               |                             |
| Head Start   | 6,843,300                           | 7,573,480                                      | 6,877,976  | 7,112,786                       | 234,810                       | -460,694                      | -6%                         |
| Child Care & Development Block Grant (CCDBG)           | 2,082,900                           | 2,305,145                                      | 2,062,081  | 2,127,081                       | 65,000                        | -178,064                      | -8%                         |
| <b>SERVICES FOR THE ELDERLY</b>                        |                                     |  |            |                                 |                               |                               |                             |
| Supportive Services and Centers                        | 354,000                             | 391,772  | 351,348    | 361,348                         | 10,000                        | -30,424                       | -8%                         |
| Family/Native American Caregivers                      | 162,000                             | 179,285  | 159,755    | 160,609                         | 854                           | -18,676                       | -10%                        |
| Nutrition for the Elderly                              | 719,000                             | 795,717  | 758,003    | 809,743                         | 51,740                        | 14,026                        | 2%                          |
| <b>EDUCATION</b>                                       |                                     |  |            |                                 |                               |                               |                             |
| Title I- Edu. For Disadvantaged: Local K-12 Grants     | 12,739,571                          | 14,098,883                                     | 13,898,875 | 14,492,401                      | 593,526                       | 393,518                       | 3%                          |
| Education Technology State Grants                      | 496,000                             | 548,923  | 267,494    | 269,872                         | 2,378                         | -279,051                      | -51%                        |
| Even Start   | 225,094                             | 249,112  | 66,454     | 66,454                          | 0                             | -182,658                      | -73%                        |
| IDEA Part B Grants to States                           | 10,589,745                          | 11,719,671                                     | 10,947,511 | 11,505,211                      | 557,700                       | -214,460                      | -2%                         |
| IDEA Part C Grants to Infants and Families             | 440,800                             | 487,833  | 435,654    | 439,427                         | 3,773                         | -48,406                       | -10%                        |
| Safe & Drug Free Schools National Grants               |                                     |  | 137,664    | 138,984                         | 1,320                         | 138,984                       |                             |
| Safe & Drug Free Schools State Grants                  |                                     |  | 294,759    | 294,759                         | 0                             | 294,759                       |                             |
| Safe & Drug Free Schools (national, state total)       | 589,917                             | 652,861  | 432,423    | 433,743                         | 1,320                         | -219,118                      | -34%                        |
| Education for Homeless Children                        | 62,496                              | 69,164   | 64,067     | 65,427                          | 1,360                         | -3,737                        | -5%                         |
| Teacher Quality Improvement State Grants               | 2,916,604                           | 3,227,806                                      | 2,935,249  | 2,947,749                       | 12,500                        | -280,057                      | -9%                         |
| Reading First  | 1,041,600                           | 1,152,739                                      | 393,012    | 0                               | -393,012                      | -1,152,739                    | -100%                       |
| Early Reading First                                    | 104,160                             | 115,274  | 112,549    | 112,549                         | 0                             | -2,725                        | -2%                         |
| 21st Century Community Learning Centers (after school) | 991,077                             | 1,096,825                                      | 1,081,166  | 1,131,166                       | 50,000                        | 34,341                        | 3%                          |
| English Language Acquisition- total                    | 675,765                             | 747,869  | 700,395    | 730,000                         | 29,605                        | -17,869                       | -2%                         |
| Neglected and Delinquent Youth- state program          | 49,600                              | 54,892   | 48,927     | 50,427                          | 1,500                         | -4,465                        | -8%                         |
| State Agency Migrant Programs                          | 390,428                             | 432,087  | 379,771    | 394,771                         | 15,000                        | -37,316                       | -9%                         |
| Migrant High School Equivalency Programs               | 18,737                              | 20,736   | 18,226     | 18,682                          | 456                           | -2,054                        | -10%                        |
| College Assistance Migrant Program                     | 15,532                              | 17,189   | 15,108     | 15,486                          | 378                           | -1,703                        | -10%                        |
| Rural Education  | 170,624                             | 188,830  | 171,854    | 173,382                         | 1,528                         | -15,448                       | -8%                         |

|  | FY05<br>(Includes .8%<br>reduction) | FY05<br>(January 2009<br>dollars) <sup>1</sup> | FY08       | Omnibus<br>FY 2009 <sup>2</sup> | FY08 to<br>FY09<br>Difference | FY05 to<br>FY09<br>Difference | % Change<br>FY05 to<br>FY09 |
|--|-------------------------------------|--|------------|---------------------------------|-------------------------------|-------------------------------|-----------------------------|
| <b>ADULT, VOCATIONAL, AND HIGHER EDUCATION</b>                   |                                     |  |            |                                 |                               |                               |                             |
| Adult Basic and Literacy Education- State Grants                 | 585,406                             | 647,869  | 567,468    | 567,468                         | 0                             | -80,401                       | -12%                        |
| Basic State Grants, Secondary and Technical Education            | 1,194,331                           | 1,321,766                                      | 1,160,911  | 1,160,911                       | 0                             | -160,855                      | -12%                        |
| Pell Grants  | 12,364,997                          | 13,684,342                                     | 14,215,000 | 17,288,000                      | 3,073,000                     | 3,603,658                     | 26%                         |
| Federal Supplemental Educational Opportunity Grants              | 778,720                             | 861,809  | 757,465    | 757,465                         | 0                             | -104,344                      | -12%                        |
| Federal Work Study   | 990,257                             | 1,095,917                                      | 980,492    | 980,492                         | 0                             | -115,425                      | -11%                        |
| Federal Perkins Loan Cancellations                               | 66,132                              | 73,188   | 64,327     | 67,164                          | 2,837                         | -6,024                        | -8%                         |
| LEAP Program   | 65,643                              | 72,647   | 63,852     | 63,852                          | 0                             | -8,795                        | -12%                        |
| TRIO Program   | 836,543                             | 925,802  | 828,178    | 848,089                         | 19,911                        | -77,713                       | -8%                         |
| GEAR UP  | 306,488                             | 339,190  | 303,423    | 313,212                         | 9,789                         | -25,978                       | -8%                         |
| Child Care Access Means Parents in School                        | 15,941                              | 17,642   | 15,534     | 16,034                          | 500                           | -1,608                        | -9%                         |
| <b>NUTRITION</b>   |                                     |  |            |                                 |                               |                               |                             |
| WIC (Special Supplemental Nutrition/Women, Infants and Children) | 5,239,000                           | 5,798,001                                      | 6,020,000  | 6,860,000                       | 840,000                       | 1,061,999                     | 18%                         |
| Commodity Supplemental Food Program                              | 113,000                             | 125,057  | 140,000    | 160,430                         | 20,430                        | 35,373                        | 28%                         |
| Emergency Food Programs (TEFAP, soup kitchens, food banks)       | 138,880                             | 153,698  | 190,000    | 250,000                         | 60,000                        | 96,302                        | 63%                         |
| Administrative Funding, TEFAP                                    | 49,600                              | 54,892   | 49,650     | 49,500                          | -150                          | -5,392                        | -10%                        |
| Farmers' Market Nutrition Program                                | 20,000                              | 22,134   | 24,000     | 19,800                          | -4,200                        | -2,334                        | -11%                        |
| <b>HOUSING</b>   |                                     |  |            |                                 |                               |                               |                             |
| Community Development Block Grant Formula Grants                 | 4,110,000                           | 4,548,537                                      | 3,593,000  | 3,642,000                       | 49,000                        | -906,537                      | -20%                        |
| Homeless Assistance Grants                                       | 1,240,000                           | 1,372,308                                      | 1,585,990  | 1,677,000                       | 91,010                        | 304,692                       | 22%                         |
| Public Housing Capital Fund                                      | 2,579,000                           | 2,854,179                                      | 2,453,964  | 2,450,000                       | -3,964                        | -404,179                      | -14%                        |
| Housing for the Elderly (Section 202)                            | 741,000                             | 820,065  | 735,000    | 765,000                         | 30,000                        | -55,065                       | -7%                         |
| Housing for Persons with Disabilities (Section 811)              | 238,000                             | 263,395  | 237,000    | 250,000                         | 13,000                        | -13,395                       | -5%                         |

<sup>1</sup> Inflation calculated in FY 2009 dollars, using fiscal year Consumer Price Index, CPI-U-RS and CBO projections, 1/09.

<sup>2</sup> As passed by House.

<sup>3</sup> In FY 2008, Responsible Reintegration of Youthful Offenders and Prisoner Re-entry programs were combined into the Reintegration of Ex-Offenders Program.